U.S.NRC

United States Nuclear Regulatory Commission **Protecting People and the Environment**

U.S. Regulatory Framework for Emerging Fusion Technologies

Duncan White & Allyce Bolger U.S. Nuclear Regulatory Commission Office of Nuclear Material Safety and Safeguards





The Nuclear Energy Innovation and Modernization Act

The Nuclear Energy Innovation and Modernization Act (NEIMA; Public Law 115-439) was enacted January 14, 2019.

NEIMA requires the NRC to establish a **technology-inclusive regulatory framework** for advanced nuclear reactors* by December 31, 2027.

*The definition of advanced nuclear reactors includes fusion reactors.



Proposed Regulatory Approaches

On January 3, 2023, the NRC staff submitted SECY-23-001, "Options for Licensing and **Regulating Fusion Energy** Systems" (ML22273A163). The Commission paper proposed three options for establishing a framework for fusion systems.





Commission Directive

On April 13, 2023, the Commission issued SRM-SECY-23-0001 (ML23103A449), directing the staff to implement a byproduct material regulatory approach to near-term fusion energy systems:

- Modify existing 10 CFR Part 30, "Rules of General Applicability to Domestic Licensing of Byproduct Material," to include a fusion energy systems framework
- Develop a new volume of NUREG-1556, "Consolidated Guidance About Materials Licenses," dedicated to fusion energy systems
- Notify the Commission if an anticipated fusion design presents hazards sufficiently beyond those of near-term fusion technologies and make recommendations for taking appropriate action as needed





Byproduct Materials Framework

Limit access and use of radioactive material

Provide flexibility – requirements based on quantity, form, and use of material

Permit use of radioactive material by qualified individuals

Ensure adequate level of safety and security



Commercial wet-source-storage irradiator image courtesy of Nordion





Agreement State Programs



Assumption of Regulatory Authority

The NRC discontinues and the Agreement State assumes regulatory authority

Not a delegated program 88% of specific licenses are under Agreement State purview



Adequacy of Program

Provides reasonable assurance of protection of public health and safety in regulating the use of agreement material

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Compatible Program

Compatible regulations, procedures, and guidance Cohesive national program



Agreement State Oversight Integrated Materials Performance Evaluation Program (IMPEP)

Regulation reviews





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Source: Location Data from Fusion Industry Association 2023 Global Fusion Industry Report



Fusion Systems Rulemaking

- Designing a Framework

 Diversity of fusion technologies
 Identifying radiological hazards
 Design and programmatic elements
- NRC & Agreement State Participation
- Stakeholder Engagement

Revisions to NRC Regulations

New definition for fusion system and revision to the definition of particle accelerator

Revise part 20 "Standards for protection against radiation" to add new paragraph regarding disposal of low-level waste from fusion

Revise part 30 "Rules of general applicability to domestic licensing of byproduct material" to add new paragraph under "Application for specific licenses"					
General description of fusion system	Operating and emergency procedures	Organization structure related to radiation safety	Training	Inspection and maintenance	Material inventory







Guidance Development

NUREG-1556, Volume 22

- Cover contents of application and licensing process
- Apply to fusion systems for research and development or commercial deployment
- Ensure technology neutrality
- Focus on byproduct material and associated radiation
- Emphasize containing, processing, or controlling radiation and radioactive materials.
- Limit to specific components—not facility-wide
- Potentially identify additional changes to the preliminary draft guidance during the rulemaking process

Upcoming Milestones

Spring 2024

Start Agreement State and internal review process

Issue Vision and Strategy Document for Comment

Spring 2025

Publication of proposed rule in *Federal Register* and public comment period

Spring 2027

Publication of final rule in *Federal Register*

Proposed rule (with draft NUREG-1556 volume) to Commission

Fall 2024

Final rule (with final NUREG-1556 volume) to Commission

Summer 2026

| NEIMA deadline

December 31, 2027



Thank you

Contacts

Allyce Bolger, Technical Lead Duncan White, Technical Lead Dennis Andrukat, Rulemaking Project Manager





NRC Fusion Website



Rulemaking